

Health Agency
Karen Baylor

BOARD OF SUPERVISORS

COUNTY OF SAN LUIS OBISPO, STATE OF CALIFORNIA

Tuesday, February 10, 2009

PRESENT: Supervisors Frank Mecham, Adam Hill, K.H. 'Katcho' Achadjian, James R. Patterson and Chairperson Bruce S. Gibson

ABSENT: None

In the matter of the Consent Agenda:

This is the time set for consideration of the Consent Agenda.

Chairperson Gibson: opens the floor to public comment without response.

A motion by Supervisor K.H. 'Katcho' Achadjian, seconded by Supervisor Frank Mecham, to approve the Consent Agenda as amended by the Board, is discussed.

Chairperson Gibson: asks Item A-8 be continued to the afternoon after Item C-4, with the motion maker and second agreeing.

Thereafter, on motion of Supervisor K.H. 'Katcho' Achadjian, seconded by Supervisor Frank Mecham, and on the following roll call vote:

AYES: Supervisors K.H. 'Katcho' Achadjian, Frank Mecham, Adam Hill, James R. Patterson, Chairperson Bruce S. Gibson

NOES: None

ABSENT: None

ABSTAIN: None

Consent Agenda Item A-1 is amended by adding a request to appoint the Behavioral Health Administrator to the Authority's Board of Directors to the coversheet. Consent Agenda Item A-8 is continued to the afternoon following Item C-4. Consent Agenda Items A-1 through A-11 are approved as recommended by the County Administrative Officer and as amended by this Board. Further, Consent Agenda Items A-1 through A-11, as amended, are on file in the Office of the County Clerk-Recorder and are available for public inspection.

STATE OF CALIFORNIA)
)
County of San Luis Obispo)

File; 2/11/09 cmc

ss.

I, **JULIE L. RODEWALD**, County Clerk and ex-officio Clerk of the Board of Supervisors, in and for the County of San Luis Obispo, State of California, do hereby certify the foregoing to be a full, true and correct copy of an order made by the Board of Supervisors, as the same appears spread upon their minute book.

WITNESS my hand and the seal of the said Board of Supervisors, affixed this 11th day of February, 2009.

JULIE L. RODEWALD

County Clerk and Ex-Officio Clerk of the Board of Supervisors

(SEAL)

By: Sandy Currens Deputy Clerk

1 AC-1

2/10/2009

A-1

**COUNTY OF SAN LUIS OBISPO BOARD OF SUPERVISORS
AGENDA ITEM TRANSMITTAL**

(1) DEPARTMENT Health Agency-Behavioral Health/Mental Health	(2) MEETING DATE February 10, 2009	(3) CONTACT/PHONE Karen Baylor, Ph.D., Behavioral Health Administrator (805) 781-4734	
(4) SUBJECT Request to 1) approve a Joint Exercise of Powers Agreement authorizing San Luis Obispo County Mental Health's participation in the California Counties' Mental Health Services Authority; 2) authorize the Behavioral Health Administrator to approve future amendments to the Joint Exercise of Powers Agreement (JPA); 3) appoint the Behavioral Health Administrator to the Authority's Board of Directors; and 4) appoint the County's Mental Health Services Act (MHSA) Coordinator as an alternate to the JPA Board of Directors.			
(5) SUMMARY OF REQUEST Approval of this Agreement will add San Luis Obispo County as a member in the California Counties' Mental Health Services Authority (Authority). The State Department of Mental Health supports the formation of a JPA for the development and implementation of statewide MHSA programs. The JPA creates a centralized voice regarding MHSA funding for the public mental health system. Administration of MHSA programs through the Authority will result in more cost effective rates for services, reduced demands on county administrative resources, and more efficient service implementation. By pooling resources, the Authority will allow for efficiencies and economies of scale not possible with a single county approach.			
(6) RECOMMENDED ACTION It is recommended that the Board 1) approve and sign a Joint Exercise of Powers Agreement authorizing San Luis Obispo County Mental Health's participation in the California Counties' Mental Health Services Authority; 2) authorize the Behavioral Health Administrator to approve future amendments to the Joint Exercise of Powers Agreement (JPA); 3) appoint the Behavioral Health Administrator to the Authority's Board of Directors; and 4) appoint the County's Mental Health Services Act (MHSA) Coordinator as an alternate to the JPA Board of Directors.			
(7) FUNDING SOURCE(S) N/A	(8) CURRENT YEAR COST N/A	(9) ANNUAL COST N/A	(10) BUDGETED? <input type="checkbox"/> No <input type="checkbox"/> Yes <input checked="" type="checkbox"/> N/A
(11) OTHER AGENCY/ADVISORY GROUP INVOLVEMENT (LIST): County Counsel has reviewed and approved the agreement as to form and legal effect.			
(12) WILL REQUEST REQUIRE ADDITIONAL STAFF? <input checked="" type="checkbox"/> No <input type="checkbox"/> Yes, How Many? _____ <input type="checkbox"/> Permanent _____ <input type="checkbox"/> Limited Term _____ <input type="checkbox"/> Contract _____ <input type="checkbox"/> Temporary Help _____			
(13) SUPERVISOR DISTRICT(S) <input type="checkbox"/> 1st, <input type="checkbox"/> 2nd, <input type="checkbox"/> 3rd, <input type="checkbox"/> 4th, <input type="checkbox"/> 5th, <input checked="" type="checkbox"/> All	(14) LOCATION MAP <input type="checkbox"/> Attached <input checked="" type="checkbox"/> N/A	(15) Maddy Act Appointments Signed-off by Clerk of the Board <input checked="" type="checkbox"/> N/A	
(16) AGENDA PLACEMENT <input checked="" type="checkbox"/> Consent <input type="checkbox"/> Hearing (Time Est. _____) <input type="checkbox"/> Presentation <input type="checkbox"/> Board Business (Time Est. _____)	(17) EXECUTED DOCUMENTS <input type="checkbox"/> Resolutions (Orig + 4 copies) <input checked="" type="checkbox"/> Contracts (Orig + 4 copies) <input type="checkbox"/> Ordinances (Orig + 4 copies) <input type="checkbox"/> N/A		
(18) NEED EXTRA EXECUTED COPIES? <input type="checkbox"/> Number: _____ <input type="checkbox"/> Attached <input checked="" type="checkbox"/> N/A	(19) BUDGET ADJUSTMENT REQUIRED? <input type="checkbox"/> Submitted <input type="checkbox"/> 4/5th's Vote Required <input checked="" type="checkbox"/> N/A		
(20) OUTLINE AGREEMENT REQUISITION NUMBER (OAR) _____ N/A _____	(21) W-9 <input checked="" type="checkbox"/> No <input type="checkbox"/> Yes	(22) Agenda Item History <input checked="" type="checkbox"/> N/A Date _____	
(23) ADMINISTRATIVE OFFICE REVIEW <div style="text-align: right; font-family: cursive; font-size: 1.2em; margin-top: 10px;"> GEOFF O'NEILL </div>			



SAN LUIS OBISPO COUNTY HEALTH AGENCY

BEHAVIORAL HEALTH

2180 Johnson Avenue
San Luis Obispo, California 93401
805-781-4719 • FAX 805-781-1273

Jeff Hamm
Health Agency Director

Karen Baylor, Ph.D.
Behavioral Health Administrator

TO: Board of Supervisors

FROM: Jeff Hamm, Health Agency Director
Karen Baylor, Ph.D., MFT, Behavioral Health Administrator

DATE: February 10, 2009

SUBJECT: Request to 1) approve a Joint Exercise of Powers Agreement authorizing San Luis Obispo County Mental Health's participation in the California Counties' Mental Health Services Authority; 2) authorize the Behavioral Health Administrator to approve future amendments to the Joint Exercise of Powers Agreement (JPA); 3) appoint the Behavioral Health Administrator to the Authority's Board of Directors; and 4) appoint the County's Mental Health Services Act (MHSA) Coordinator as an alternate to the JPA Board of Directors.

RECOMMENDATION

It is recommended that the Board:

- 1) Approve and sign a Joint Exercise of Powers Agreement authorizing San Luis Obispo County Mental Health's participation in the California Mental Health Services Authority;
- 2) Authorize the Behavioral Health Administrator to approve future amendments to the Joint Exercise of Powers Agreement (JPA);
- 3) Appoint the Behavioral Health Administrator to the Authority's Board of Directors; and
- 4) Appoint the County's MHSA Coordinator as an alternate to the JPA Board of Directors.

DISCUSSION

The Mental Health Services Act (MHSA) was enacted into law January 1, 2005. This followed the passage of Proposition 63 in November 2004 which proposed a 1% tax on adjusted annual income over \$1,000,000. This new stream of funding is dedicated to transforming the public mental health system and seeks to reduce the long-term adverse impact of untreated serious mental illness. The MHSA program is made up of five components: Community Services and Supports, Prevention and Early Intervention, Capital Facilities and Technology, Workforce Education and Training, and Innovation.

In January 2007 and September 2007, the Mental Health Services Oversight and Accountability Commission (MHSOAC) approved five Prevention and Early Intervention (PEI) projects as Statewide Projects and corresponding funding amounts. These five projects are:

- 1) Training, Technical Assistance and Capacity Building Project
- 2) Suicide Prevention
- 3) Student Mental Health Initiative
- 4) Stigma and Discrimination Reduction
- 5) Reducing Disparities project through racial, ethnic and culturally specific programs

The State has supported the development of a Joint Powers Authority (JPA) for the administration of one of the statewide projects: Training, Technical Assistance and Capacity Building. The California Government Code, Article 1, Chapter 5, Division 7, Title 1 permits two or more public agencies by agreement to exercise jointly powers common to the contracting parties. In order to more efficiently develop and fund, regional and statewide, PEI mental health services and education programs under the Mental Health Services Act, a number of counties are proposing a Joint Exercise of Powers Agreement creating the California Counties Mental Health Services Authority. This would allow each participating member county the opportunity to collaborate with all other members for the administration of the statewide Training, Technical Assistance and Capacity Building project. Each member county shall have a representative on the Authority's Board of Directors who shall have the authority to attend, participate in and vote on actions of the Board of Directors.

The State Department of Mental Health (DMH) has supported the formation of a JPA by counties for the development and implementation of the Training, Technical Assistance and Capacity Building project including workforce skill-building, and strategies to increase the capacity of contractors for service delivery. Other statewide projects may ultimately be funded through this JPA.

Approval of this Agreement will add San Luis Obispo County as a participating member county in the California Counties' Mental Health Services Authority (Authority) in order to jointly develop and fund mental health services and education programs as determined on a regional, statewide or other basis. Through counties acting jointly, local needs can be identified and connected with like local needs in potentially different regions of the state. Together, resources can be maximized for the most efficient use of purchasing products such as materials translated into threshold languages for target populations or services like technical assistance. The JPA provides an alternative mechanism at the State level for counties to collectively represent their best interests. California mental health and behavioral health directors are anticipating that once established, the Authority, will act as a planning body representing counties for Statewide MHSOAC programs. This body will act collaboratively with Mental Health Services Oversight and Accountability Commission (MHSOAC) and the State Department of Mental Health (DMH). Some additional advantages of the Authority are:

- 1) Increased cost efficiency in administration. Rather than individual counties complying with reporting requirements, this task could be centralized, resulting in cost avoidance.

- 2) Instead of individual counties developing multiple requests for proposals and contracts with providers the JPA would facilitate the efficient use of county and provider resources to accomplish the agreed upon goals.
- 3) A centralized entity would be capable of negotiating cost effective rates with various subcontractors statewide and greatly reduce the cost of overhead administration. Subcontractors would have a reduced ability to increase rates based on multiple demands.
- 4) This mental health JPA would provide counties with an alternative to the assignment of county MHSA funds to the state department and state legislature to implement state and regional MHSA projects. This will allow for funds to be disbursed quicker and more efficiently to the county.

The development and implementation of the training and technical assistance, resources, workforce skill-building and strategies to increase the capacity for service delivery is the first area identified for joint implementation by counties. Using a Joint Powers Agreement to provide cost effective training and technical assistance is an appropriate immediate focus, but having such a vehicle in place is critical as the future of the MHSA evolves. A Joint Powers Agreement in place creates a centralized county "voice" before the Legislature, the Department of Mental Health, the Oversight and Accountability Commission and other parties regarding this vital source of funding for our public mental health system. It also provides the counties with an alternative to the assignment of the county MHSA funds to the state department and state legislature to implement regional and statewide MHSA projects.

OTHER AGENCY INVOLVEMENT/IMPACT

County Counsel has reviewed and approved the Agreement as to form and legal effect.

FINANCIAL CONSIDERATIONS

There is no direct fiscal impact from this action. The agreement will allow our county to participate in the California Counties' Mental Health Services Authority. At this time it is not known exactly how much MHSA funding will ultimately be provided to the Authority for MHSA statewide projects. According to a newly released DMH Notice (No. 08-37), allocations for San Luis Obispo County are estimated at \$153,600. This amount is to be disbursed in increments of \$38,400 per year for the next four years. The State Department of Mental Health (DMH) supports the creation of the Authority to administer a statewide Mental Health Services Act (MHSA) Prevention and Early Intervention allocation for Training, Technical Assistance, and Capacity. Administration of the programs through the Authority would result in more cost effective rates for services, reduced demands on county administrative resources, and increased speed and efficiency of implementing services. The limited amount allocated for each county, if pooled through the Authority, would allow for efficiencies and economies of scale not otherwise possible with a single county approach.

RESULTS

Implementation of MHSA programs and services expand County mental health services to all age groups in all regions. In targeting the un-served and the underserved, the State level MHSA programs and services support county PEI programs in promoting health and well being for

adults and children. Establishing an alternative to State administration of State-level MHSA programs through a Joint Powers Authority will result in more cost effective rates for services, reduced demands on county administrative services, and increased speed and efficiency in implementing services.