



# Data Explainer Series

*Week 3: Justice Involvement*

August 12, 2025

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# Series Schedule

Webinar Date	Office Hours Date	Webinar Title
7/29/2025	8/1/2025	Introduction to Statewide Goals & Access to Care
8/5/2025	8/8/2025	Homelessness
<b>8/12/2025</b>	<b>8/15/2025</b>	<b>Justice-Involvement</b> ← <i>You Are Here</i>
8/19/2025	8/22/2025	Removal of Children from the Home
8/26/2025	8/29/2025	Overdoses and Suicides
9/2/2025	9/5/2025	Untreated Behavioral Health Conditions, Prevention and Treatment of Co-Occurring Physical Health Conditions
9/9/2025	9/12/2025	Care Experience, Quality of Life, Social Connection
9/15/2025	9/19/2025	Engagement in School and Work
9/23/2025	9/26/2025	Institutionalization
9/30/2025	9/30/2025	Collaborating with Local Planning Processes

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# BHT Data Explainer Series

## **Impact:**

Empowers you to interpret data, understand expectations, and engage in data-informed planning to produce your first BHSA Integrated Plan



*Thank you to DHCS for sponsoring this series.*

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# CalMHSA

**California Mental Health Services Authority (CalMHSA)** is a Joint Powers of Authority – an independent government entity – formed in 2009 by counties and cities throughout the state to focus on collaborative, multi-county projects that improve behavioral health care for all Californians.

By pooling resources, forging partnerships, and leveraging technical expertise on behalf of counties, CalMHSA develops strategies and programs with an eye toward transforming community behavioral health; creates cross-county innovations; and is dedicated to addressing equity to better meet the needs of our most vulnerable populations.



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# Housekeeping

- Each week we have a new webinar topic and corresponding office hours
- The aim of office hours is to dive a bit deeper and respond to questions
- All webinars will be recorded and placed on our website (*office hours will not be recorded*)
- Switch your Zoom to Gallery View

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# Agenda

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Welcome

Recap: Statewide Goals and Measures

Priority Goal: Justice Involvement

What? (Goal/Measure)

Why? (What Does this Mean?)

Hunches (What Do I Do?)





# Statewide Behavioral Health Goals and Associated Measures



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# Behavioral Health Transformation

## **DHCS Vision:**

All Californians have access to behavioral health services leading to longer, healthier, and happier lives, as well as improved outcomes and reduction in disparities.





# Behavioral Health Services Act

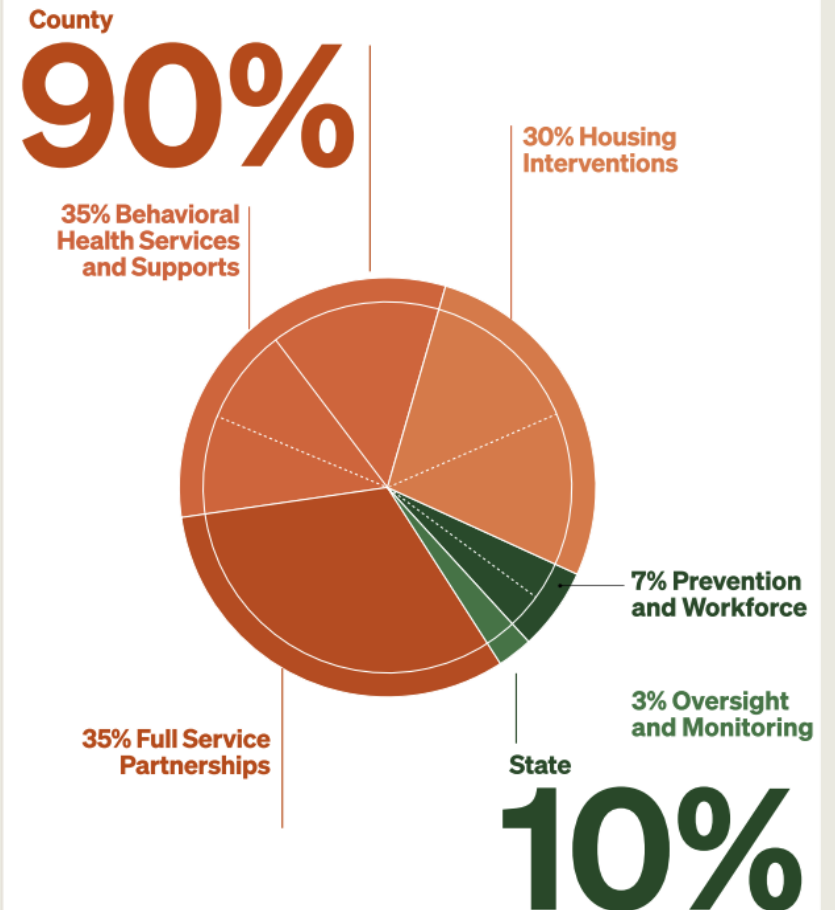
## MHSA Modernization = BHSA

- Increased focus on most vulnerable populations
- Broadening of county behavioral health plan responsibilities to include housing interventions
- Expands eligibility to Substance Use Disorder only populations
- Redirecting administration of funding for population-based prevention and workforce programming

## Introduces Behavioral Health Services Act Integrated Plan

## Introduces Statewide Behavioral Health Goals and Measures

### Funding Allocations



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# BHT Goal Phases

## PHASE 1 ← *You Are Here*

Use *publicly available, population-level data* for community planning processes and resource allocation in the BHSA Integrated Plan.

*Identify interventions* to improve areas of low performance relative to statewide rate.

## PHASE 2

Use *individual client-level data* to measure performance and identify Plan accountability for BH goals.

In Progress – further guidance forthcoming.

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# Phase 1 Goal & Measure Structure

- Goals - "Priority" and "Additional"
  - Six "Priority Goals" that BHPs must address.
  - BHPs select one "Additional Goal" (from eight options) based upon county performance and local needs.
- Measures - "Primary" and "Supplemental"
  - Each goal has one or more associated measures.
  - "Primary Measures" reflect the community's status relative to the goal.
  - "Supplemental Measures" provide additional context.

# BHT Population Health Strategy

Use county performance on the six priority goals and choose one additional goal to inform the Community Planning Process and complete the BHSA Integrated Plan.

## Priority Goals

1. Access to Care ↑
2. Homelessness ↓
3. Institutionalization ↓
4. Justice-Involvement ↓
5. Removal of Children from Home ↓
6. Untreated Behavioral Health Conditions ↓

Choose at least one

## Additional Goals

1. Care Experience ↑
2. Engagement in School ↑
3. Engagement in Work ↑
4. Overdoses ↓
5. Prevention/Treatment of Co-occurring PH Conditions ↑
6. Quality of Life ↑
7. Social Connection ↑
8. Suicides ↓



# Justice Involvement

*Priority Goal*

What?





# Reducing Justice Involvement

- This goal focuses on decreasing the number of adults and youth with behavioral health needs who become involved in the justice system.
- More than half of incarcerated individuals live with a behavioral health condition but often receive little or no treatment. After release, they face increased risks of overdose, suicide, and poor health outcomes.
- Building coordinated systems of care can prevent justice involvement and support better outcomes for those returning to the community.

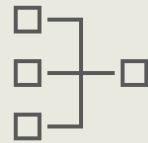
# Justice Involvement Measures

<i>Measure</i>	<i>Type of Measure</i>
1) Arrests: Adult and Juvenile (Rate per 100,000)	Primary
2) Adult Recidivism Conviction Rate (3-year)	Supplemental
3) Incompetent to Stand Trial (IST) Counts (Rate per 100,000)	Supplemental

Data is a clue, not a conclusion.

# Measuring Justice Involvement

**Intricacies of interpreting justice involvement data:**



System complexity



Movement between counties  
State/county custody transitions



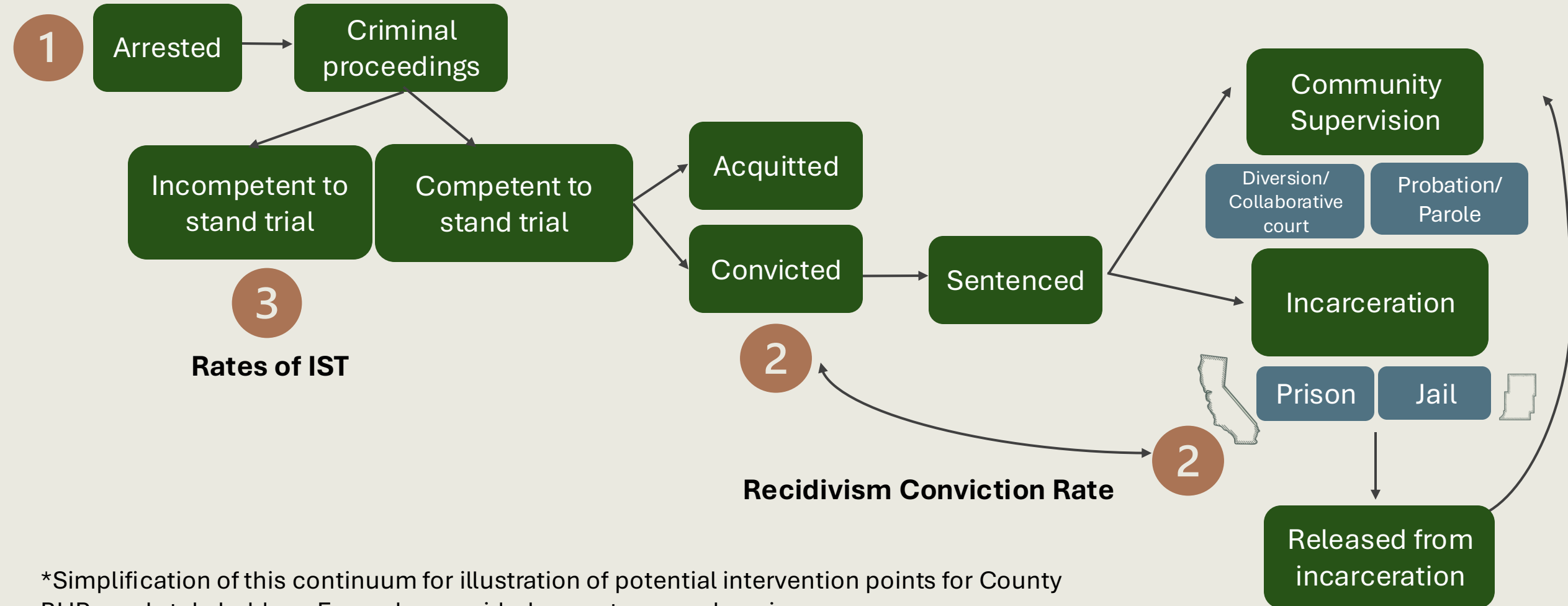
Legacy of systemic discrimination



Data rarely captures behavioral health needs

# Justice Involvement Continuum\*

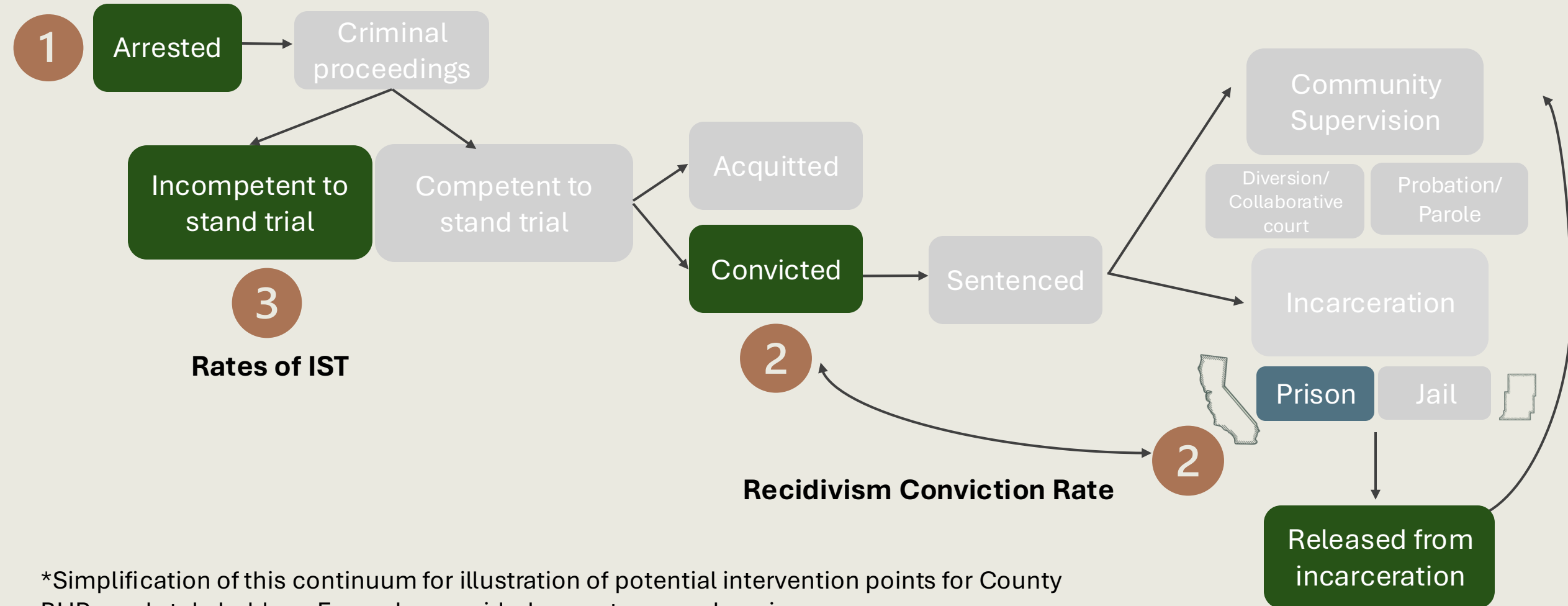
## Arrest Rates



\*Simplification of this continuum for illustration of potential intervention points for County BHPs and stakeholders. Examples provided are not comprehensive.

# Justice Involvement Continuum\*

## Arrest Rates



\*Simplification of this continuum for illustration of potential intervention points for County BHPs and stakeholders. Examples provided are not comprehensive.



# 1 Arrests: Adults and Juveniles (Rate per 100,000)

## *Primary Measure*

How many people per 100,000 county residents were arrested for felonies, misdemeanors, or status offenses\*?

\* Status offense = Non-criminal act that is considered a violation of the law only because it is committed by a minor. Only included in juvenile rate data.

**Numerator:** Number of people who were arrested in the county for felonies, misdemeanors, or status offenses

X100,000

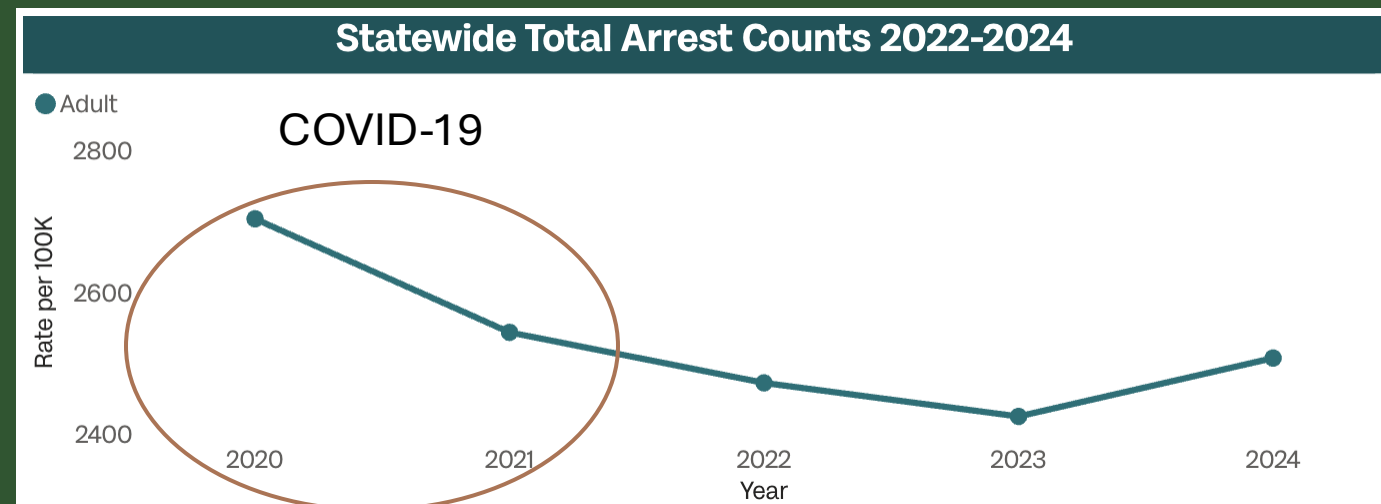
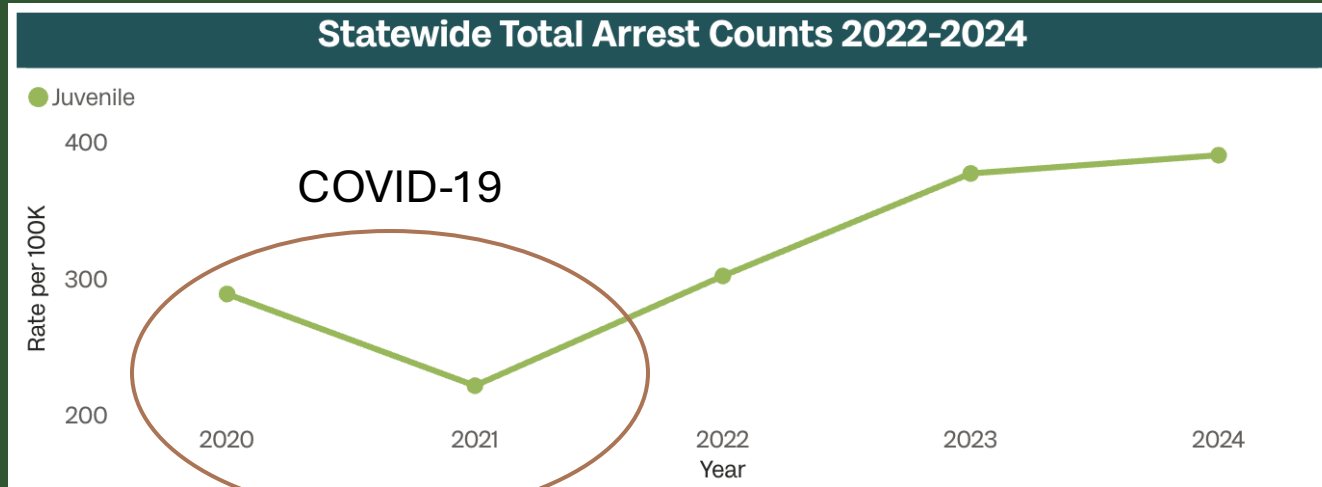
**Denominator:** Total county population among Adults (18+) or Juveniles (<18)

## • WHAT

## WHY

## HUNCHES

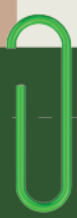
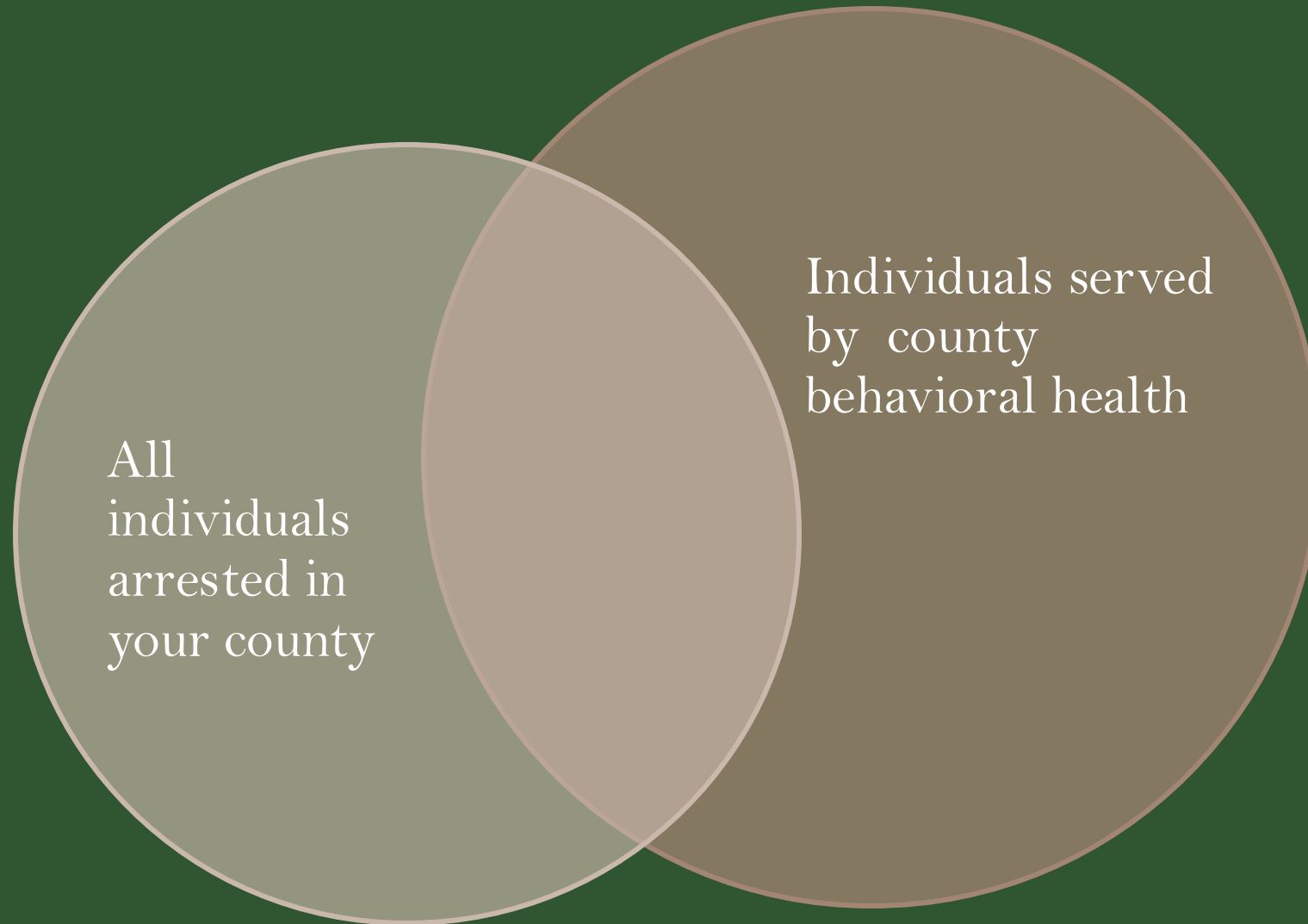
Arrest rates are increasing in the juvenile system, and stable in the adult system.



- WHAT

WHY

HUNCHES



2

## Adult Recidivism Conviction Rate

*Supplemental Measure*

What percentage of people released from prison were re-convicted within 3 years?\*

\*CDCR's primary measure of recidivism is conviction within 3 years, with arrests and returns to prison as supplemental measures.

**Numerator:** People released from CDCR custody who were convicted again within 3 years

**Denominator:** **People** who were released from CDCR custody by County of Release



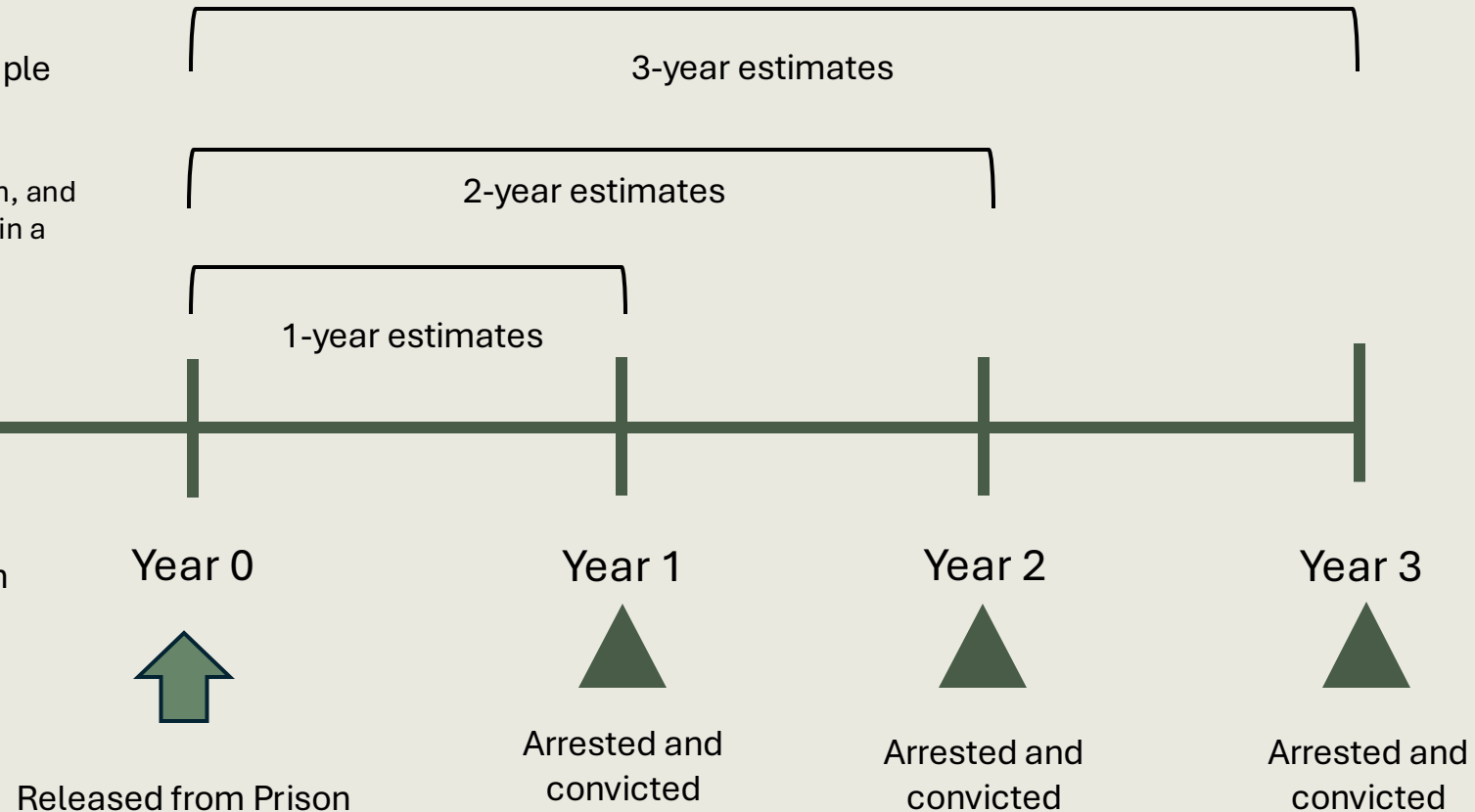
# Adult Recidivism Conviction Rates



**Numerator:** Number of people within 1-3 years who are...

- Arrested,
- Received a felony conviction, and
- Sentenced to incarceration in a prison

**Denominator:** Number of people released from prison at Year 0  
(same for all estimates)



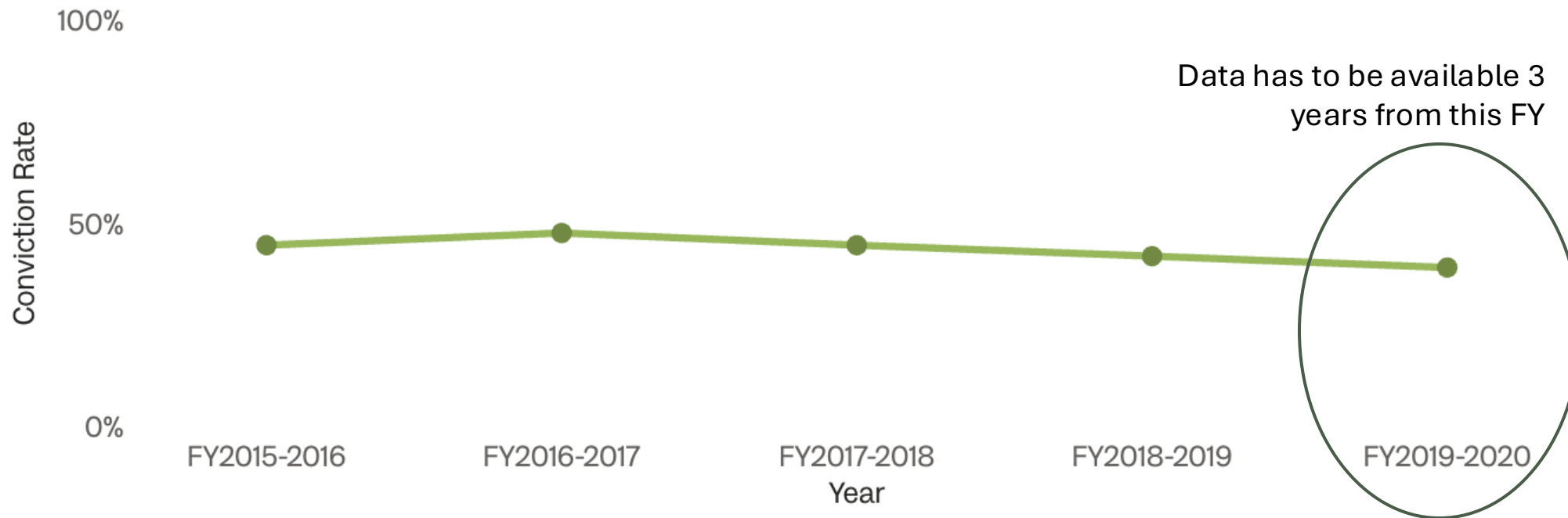
## • WHAT

## WHY

## HUNCHES

Statewide 3-year conviction recidivism rates are generally stable. Where can you have the greatest impact?

### Statewide Recidivism Conviction Rates FY15-20



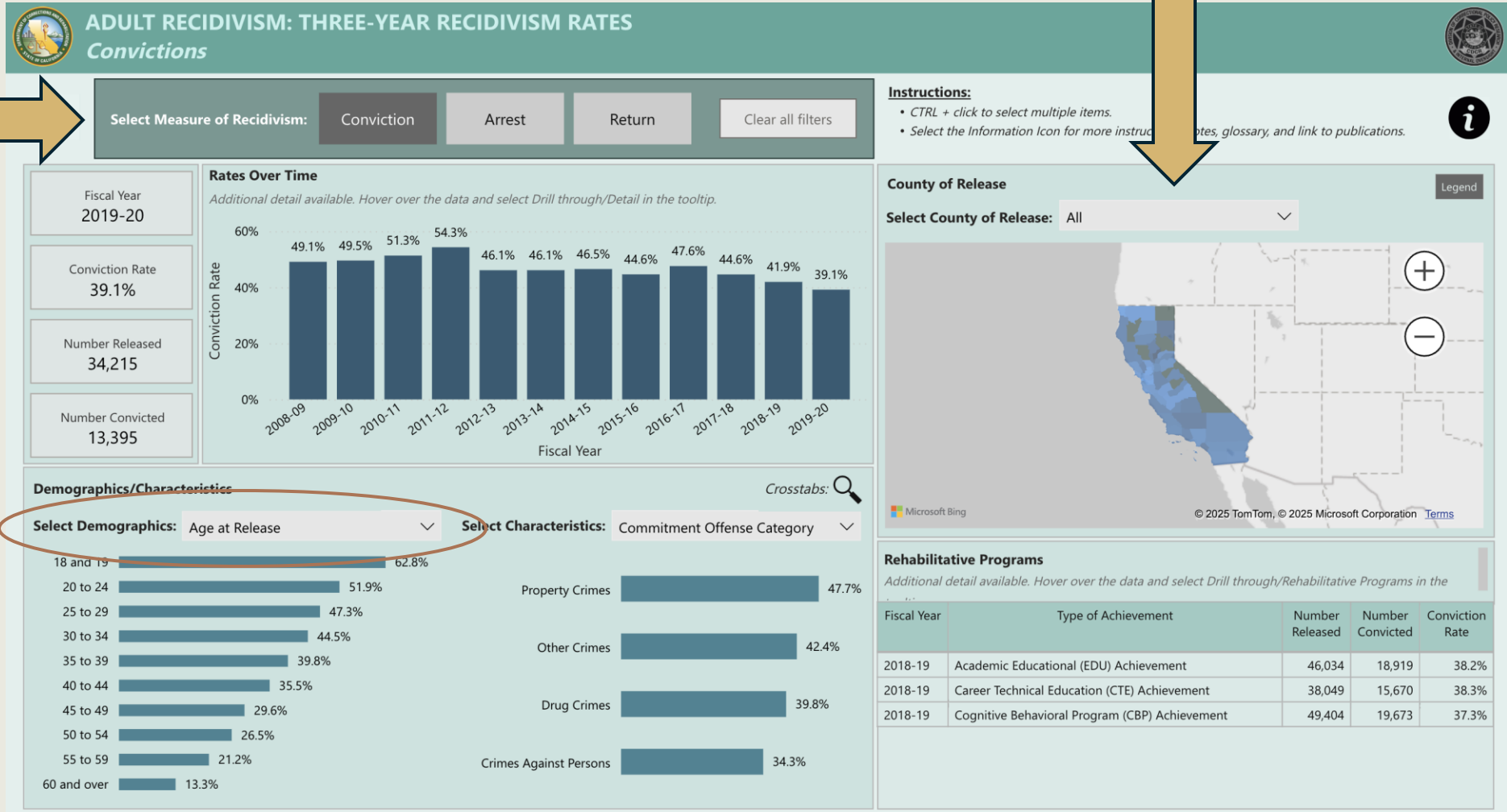
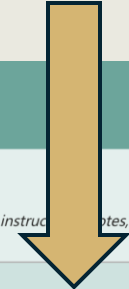
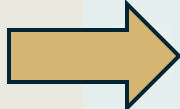
💡 Key Insight: This rate has been staying the same over time.



# CDCR Recidivism Dashboard

Primary & supplemental recidivism measures

Select age, race/ethnicity, or gender

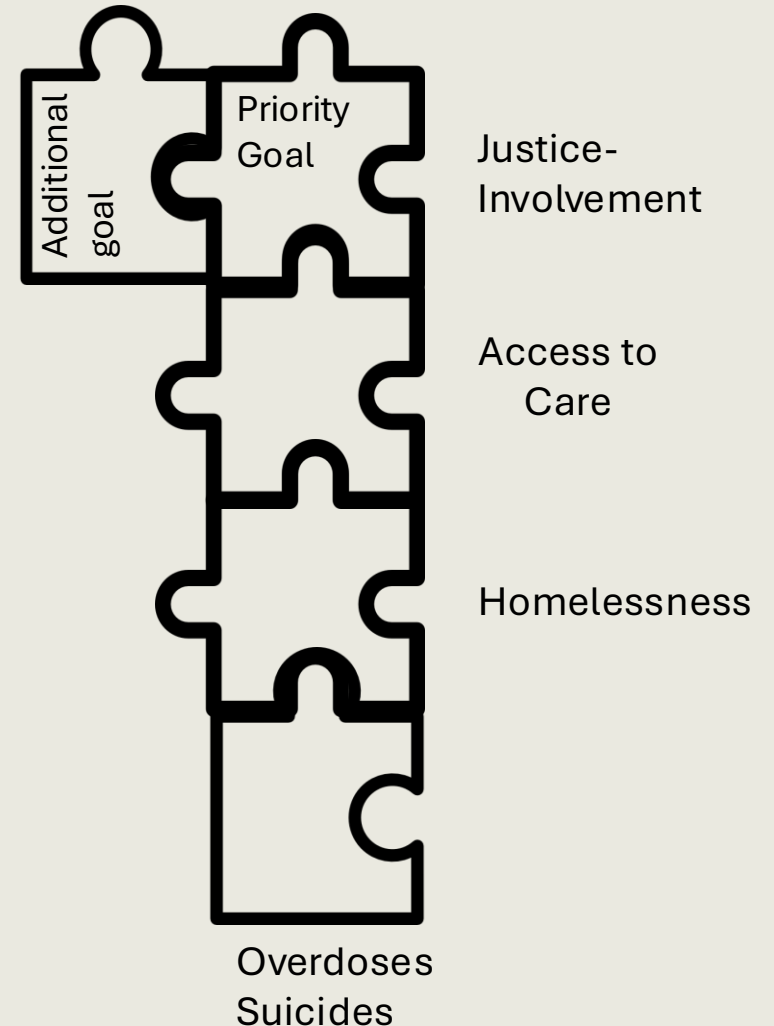


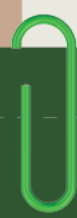
[CDCR Recidivism Dashboard Link](#)

# Other Related Measures

- CDCR supplemental recidivism measures:
  - Re-arrests within 1-3 years
  - Return-to-prison within 1-3 years
- Jail-based recidivism measures
- Enrollment in Medi-Cal during incarceration and post-release
- Enrollment in collaborative courts
- Connections to physical health care, MH or SUD treatment during incarceration and post-release
- Reductions in overdoses and suicides during and after incarceration

Engagement in  
School & Work





# 3 Felony Incompetent to Stand Trial (IST) Counts

## *Supplemental Measure*

How many people per 100,000 county residents received an initial Incompetent to Stand Trial (IST)\* determination while on felony charges?

\* Incompetent to Stand Trial = Legal determination that a person is unable to understand the nature of the criminal proceedings or assist in their own defense due to a mental health disorder or developmental disability.

**Numerator:** Number of people going through felony criminal proceedings in your county who were found IST

**Denominator:** Total county population

# • WHAT

## WHY

## HUNCHES

Committing County	Initial Count - FY 2023-24 IST Determinations	FIST Commitments Removed from Count						Updated FY 2023-24 IST Determinations	2023-24 Diversion Offset	
		Program Revokes	Re-Commits	Deaths	Cancelled	Re-Evaluated 1372	EASS 1372		Diversion Credit/Offset	Final Adjusted IST Determinations Count
Alameda	86	1	3	0	3	3	0	76	1	75
Alpine	0	0	0	0	0	0	0	0		0
Amador	8	0	0	0	0	0	1	7		7
Butte	40	0	1	0	0	0	1	38		38
Calaveras	8	0	1	0	0	0	0	7		7
Colusa	5	0	1	0	0	0	1	3		3
Contra Costa	109	3	17	0	1	3	0	85	1	84
Del Norte	11	0	0	0	0	0	2	9		9
El Dorado	21	0	2	0	0	0	5	14		14
Fresno	200	1	5	2	4	0	26	162		162
Glenn	1	0	0	0	0	0	0	1		1
Humboldt	48	0	5	0	0	0	2	41		41
Imperial	33	0	0	0	0	0	2	31		31
Inyo	3	0	0	0	0	0	0	3		3
Kern	193	0	13	0	2	2	1	175		175
Kings	46	0	2	0	0	0	4	40		40
Lake	19	0	1	0	0	0	2	16		16
Lassen	4	0	0	0	0	0	0	4		4
Los Angeles	1,814	84	157	0	21	72	0	1,480	160	1,320
Madera	26	0	0	0	0	0	5	21		21
Marin	33	1	0	0	0	1	0	31		31
Mariposa	2	0	0	0	0	0	0	2		2



Supplemental Measure	
County Name	Incompetent to Stand Trial (IST) Count, Rate per 100,000
Statewide Rate	14.3
Statewide Median	17.7
Alameda	5.3
Alpine	0.0
Amador	19.1
Butte	19.3
Calaveras	17.2
Colusa	22.7
Contra Costa	9.4
Del Norte	41.4
El Dorado	10.9
Fresno	19.7
Glenn	3.6
Humboldt	35.8
Imperial	18.4
Inyo	16.2
Kern	21.1
Kings	30.1
Lake	28.0

**Data Source:**  
California Department of State Hospitals

*Reported in counts*

**County Population-Level Behavioral Health Measure Workbook**

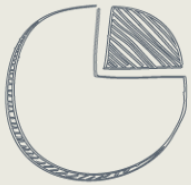
*Data converted to a rate per 100,000 residents utilizing data from the U.S. Census Population Estimates Program*

# Felony Incompetent to Stand Trial (IST) Counts

**This measure counts individuals in these circumstances:**

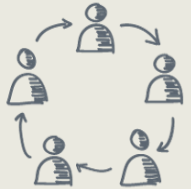
- Have been charged in your county with a felony, or alleged to have violated the terms of probation for a felony, or mandatory supervision
- Court finds that they are unable to understand the nature of the criminal proceedings or assist in their own defense due to a mental health disorder or developmental disability
- Criminal proceedings pause

# Felony IST Counts - Considerations



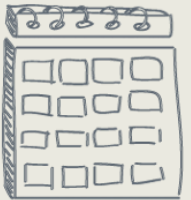
## Snapshot of a single step in the IST process

- Captures: initial court determination of IST in felony cases
- Does not capture: Next steps (e.g., re-evaluations)



## Excludes behavioral health outcomes for people found IST

- Long term recovery outcomes
- Success rates of alternative placements (e.g., diversion)
- Linkages to county services (e.g., substance use services)



## Doesn't fully capture timing and system utilization

- Length of stay, time to placement
- Re-arrest or new charges
- Cumulative system burden (e.g., multiple admissions)



## Data quality and linkage challenges

- Difficulty linking episodes
- Tracking across siloed sectors



# Geographic Considerations

## Arrest Rates

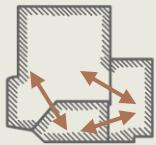
1

County where Arrest  
Occurred

Could include...



County residents who are arrested in your county



People visiting your county who get arrested in your county

## Recidivism Rates

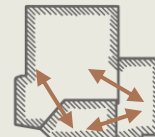
2

County of Release

Could include...



County residents who are charged with a felony and incarcerated



Individuals who are released to your county and move to a different county within 3 years



People released from prison who establish residence in your county

## Rates of Felony IST

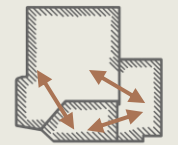
3

County where Arrest  
Occurred + Felony Charge

Could include...



County residents who are arrested and charged with a felony



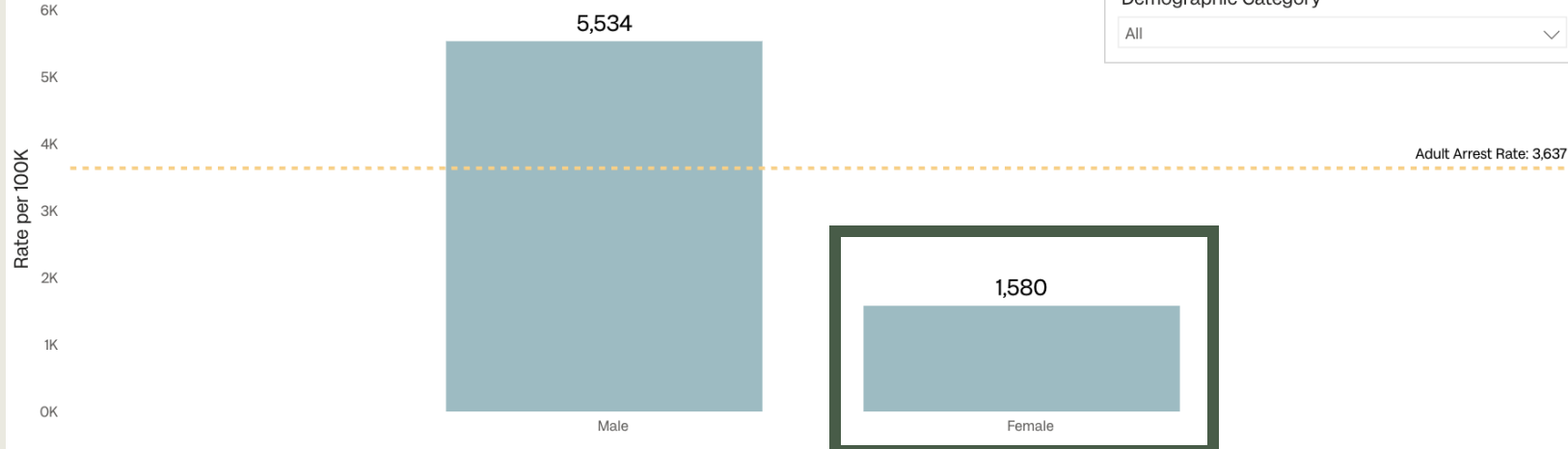
People visiting your county who get arrested for a felony in your county

# Data Snack: Considering Intersectionality

Although people who are female gender are less likely to be arrested...

Fresno County 2023 Total Arrests per 100,000 People by Adult - Sex

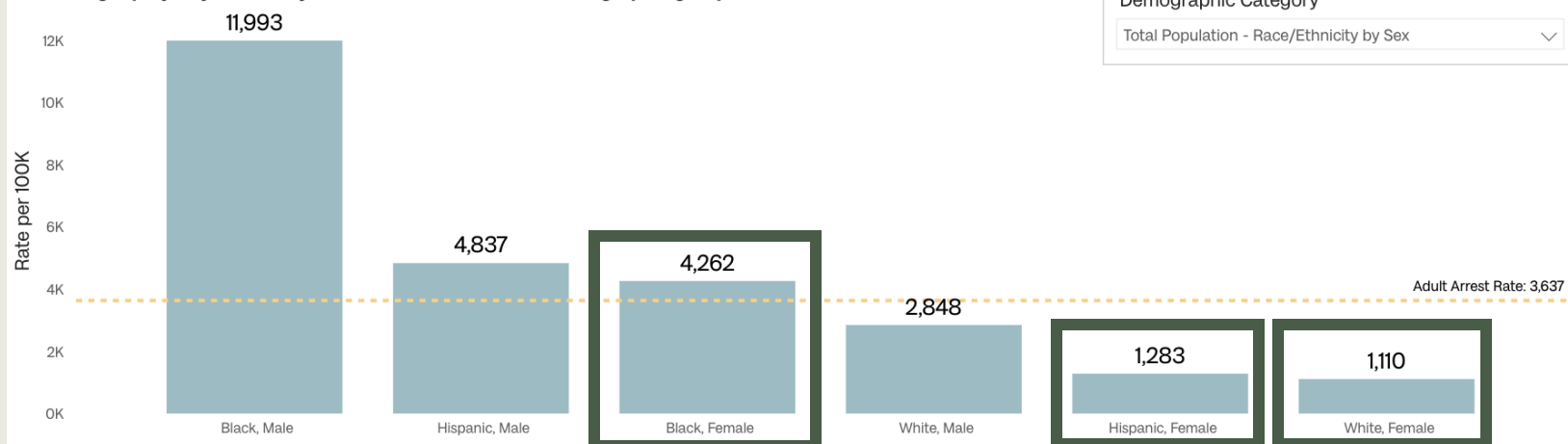
Measuring Equity: Is your county-level rate the same for all demographic groups?



Black women are more likely to be arrested than other racial/ethnic groups

Fresno County 2023 Total Arrests per 100,000 People by Total Population - Race/Ethnicity by Sex

Measuring Equity: Is your county-level rate the same for all demographic groups?



# CalMHSA Dashboards



CalMHSA is hosting an educational series through Sept. 30 to support counties in advancing California's statewide behavioral health goals and population-level measures under the Behavioral Health Services Act. The webinars and corresponding office hours will help counties incorporate these goals into Integrated Plans and strengthen data-informed strategies that improve population health outcomes. *Please note: Live participation in the series is only for county behavioral health staff.*

Visit this web page for links to recordings of each webinar, printable resource materials, and data dashboards as they are developed.

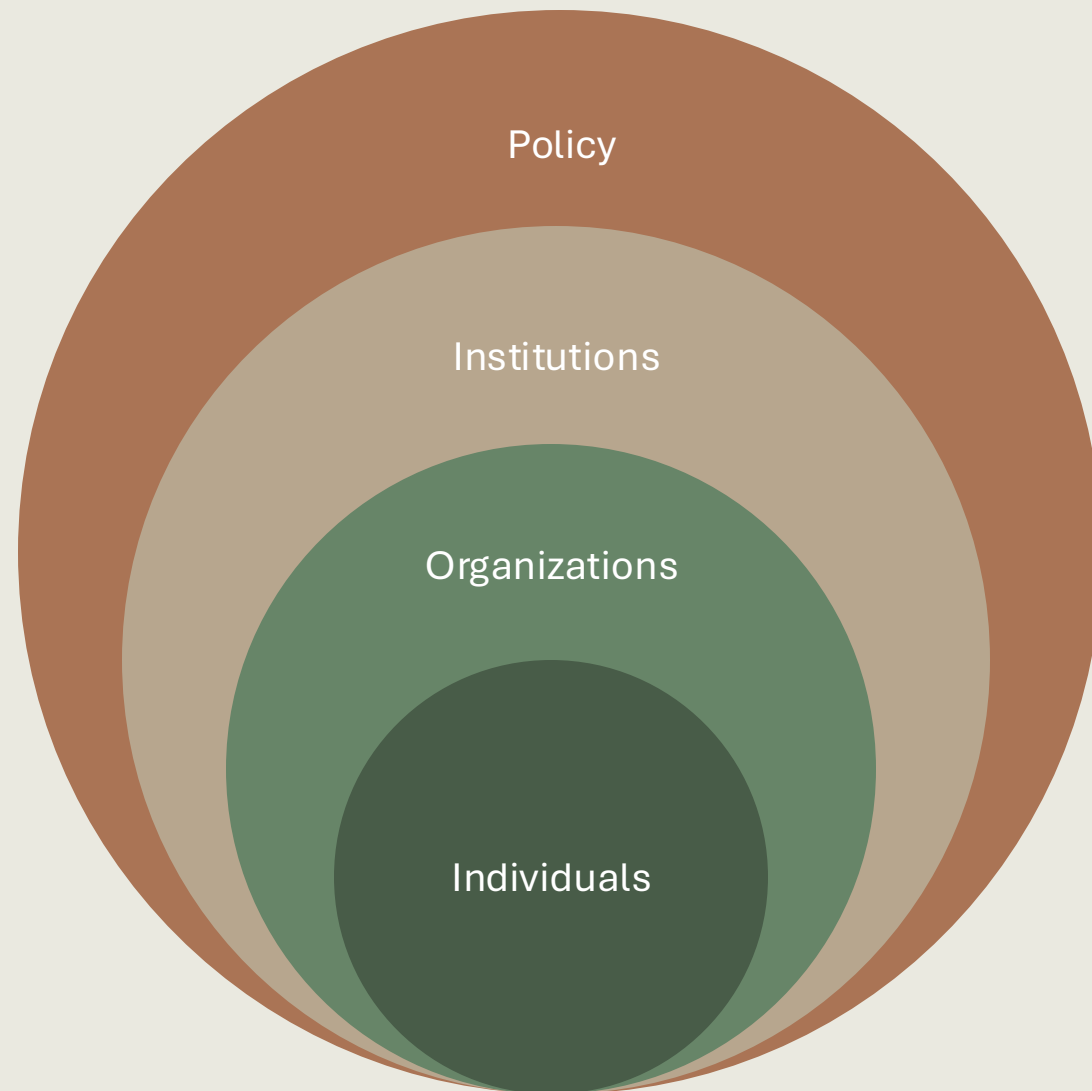
Each week's offering will focus on one or a related grouping of statewide goals and measures and examine them through:

- **Webinars (Tuesdays, 12-1 p.m.):** Focused on understanding the data, including statewide performance metrics, system context, and county health equity and disparity considerations
- **Office Hours (Fridays, 12-1 p.m.):** A collaborative, open forum for discussion and cross-county learning

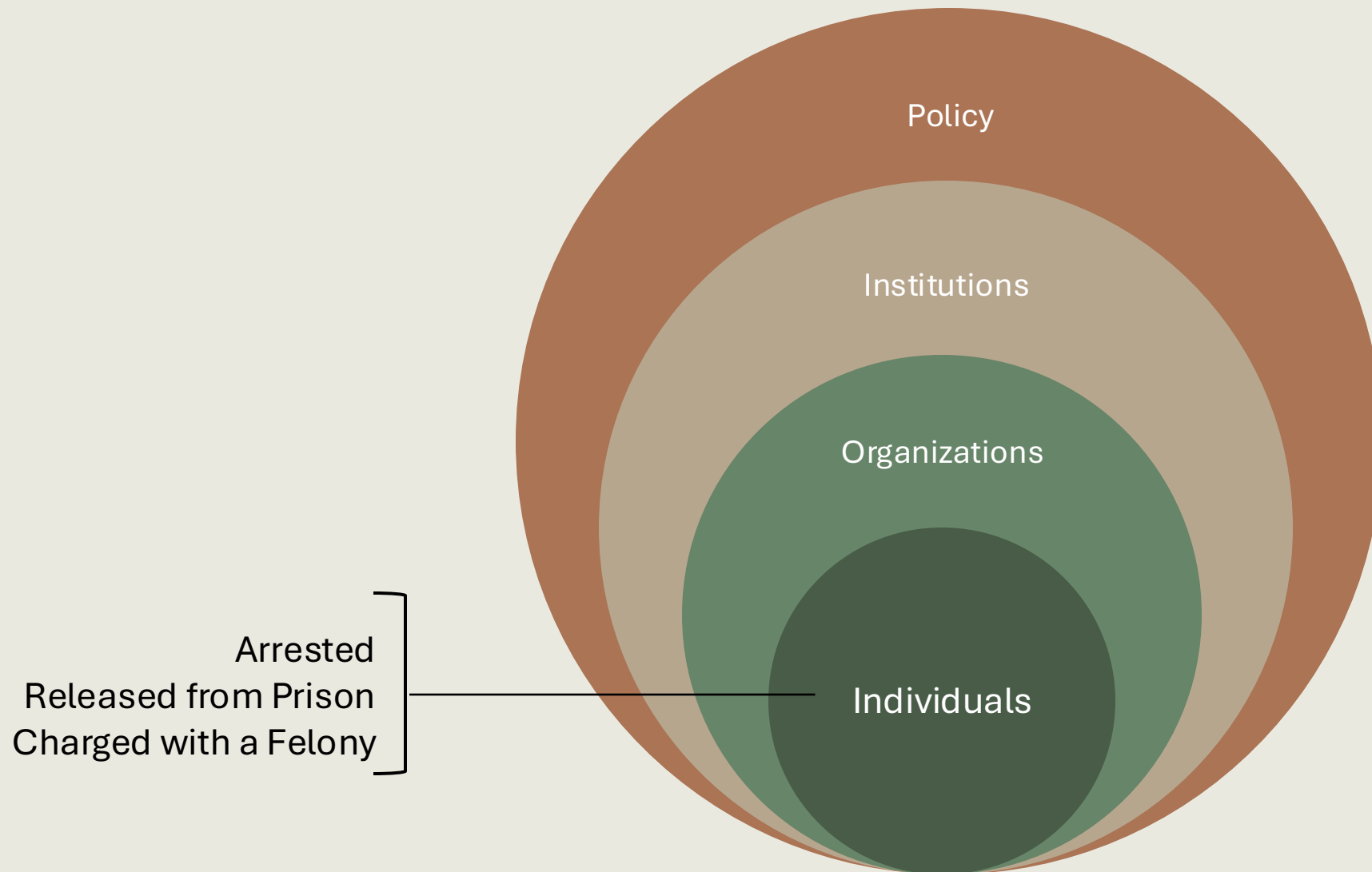
## CONTENTS

[Webinars](#)[Data Dashboards](#)[BHT Planning Documents](#)

Think about your sphere of influence, and what other entities you will need to work with.

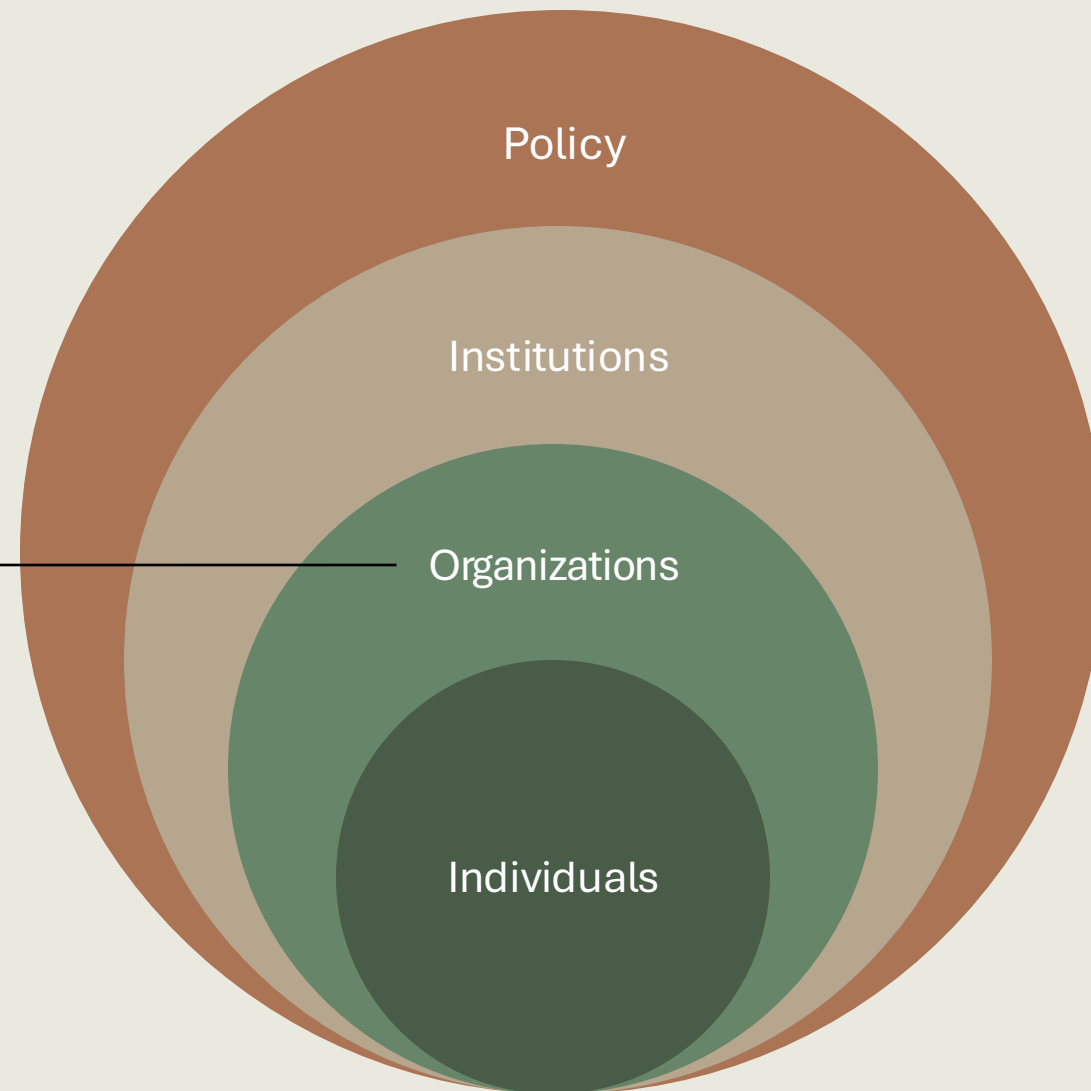


# Individuals

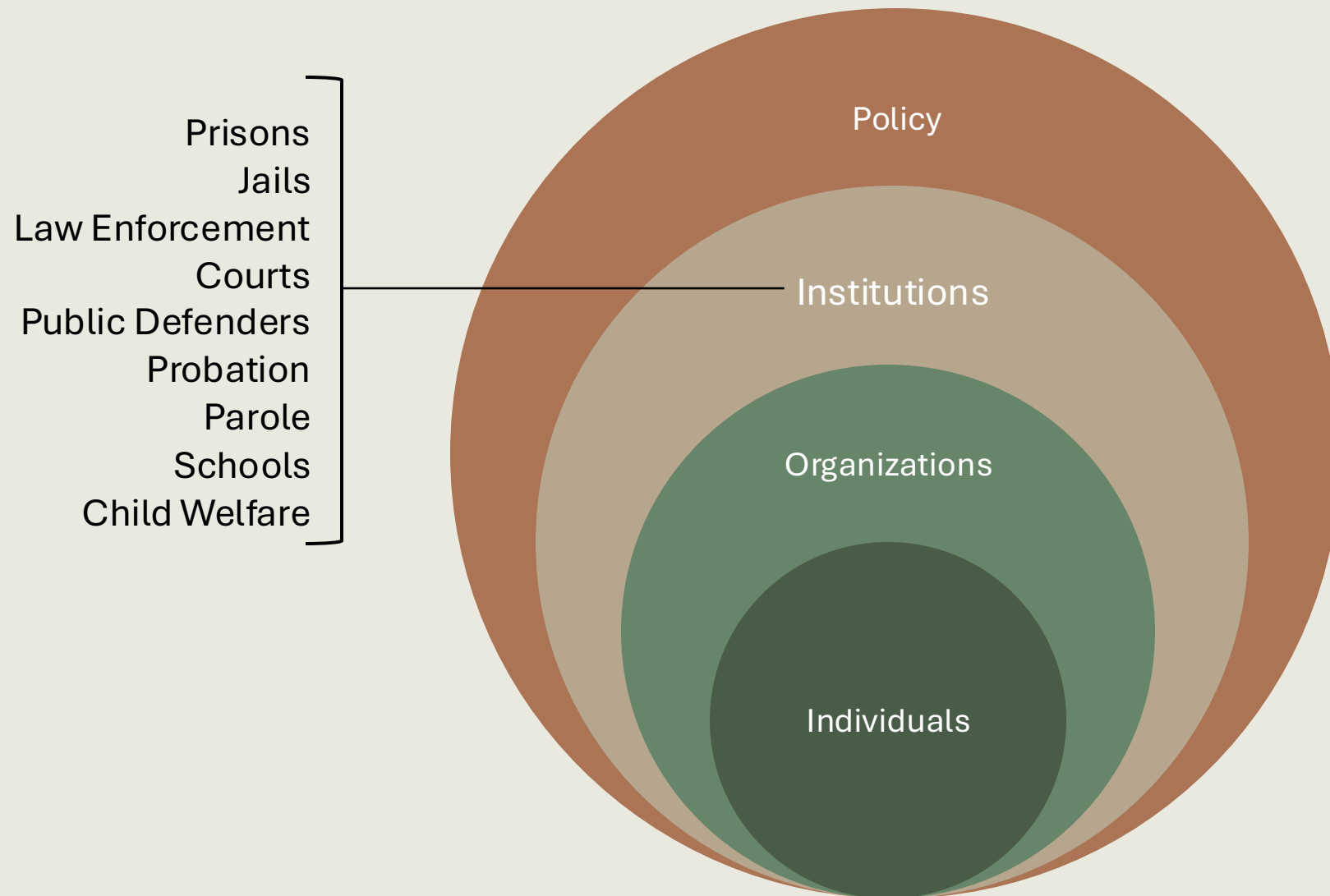


# Organizations

BHP and MCP Networks  
County Service Providers  
CBOs  
Managed Care Providers  
MHPs  
DMC/DMC-ODS Plans  
Managed Care Plans

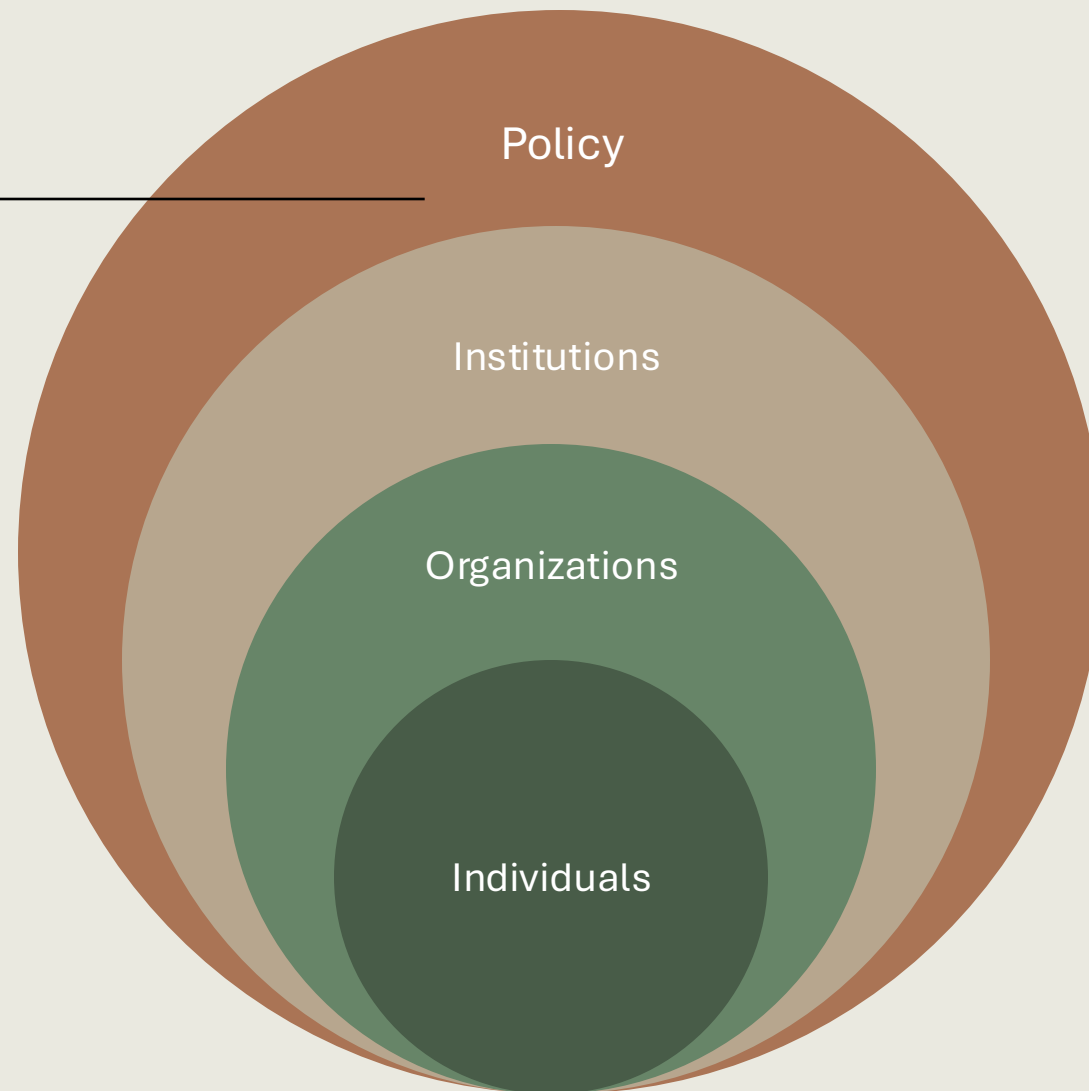


# Institutions



# Policy

Changes in Laws, Statutes, and Ordinances  
State-Funded Justice & BH Initiatives  
Reforms in IST & Forensic Processes  
Funding Mechanisms & Incentives  
Data-Sharing & Confidentiality Regulations





Why?



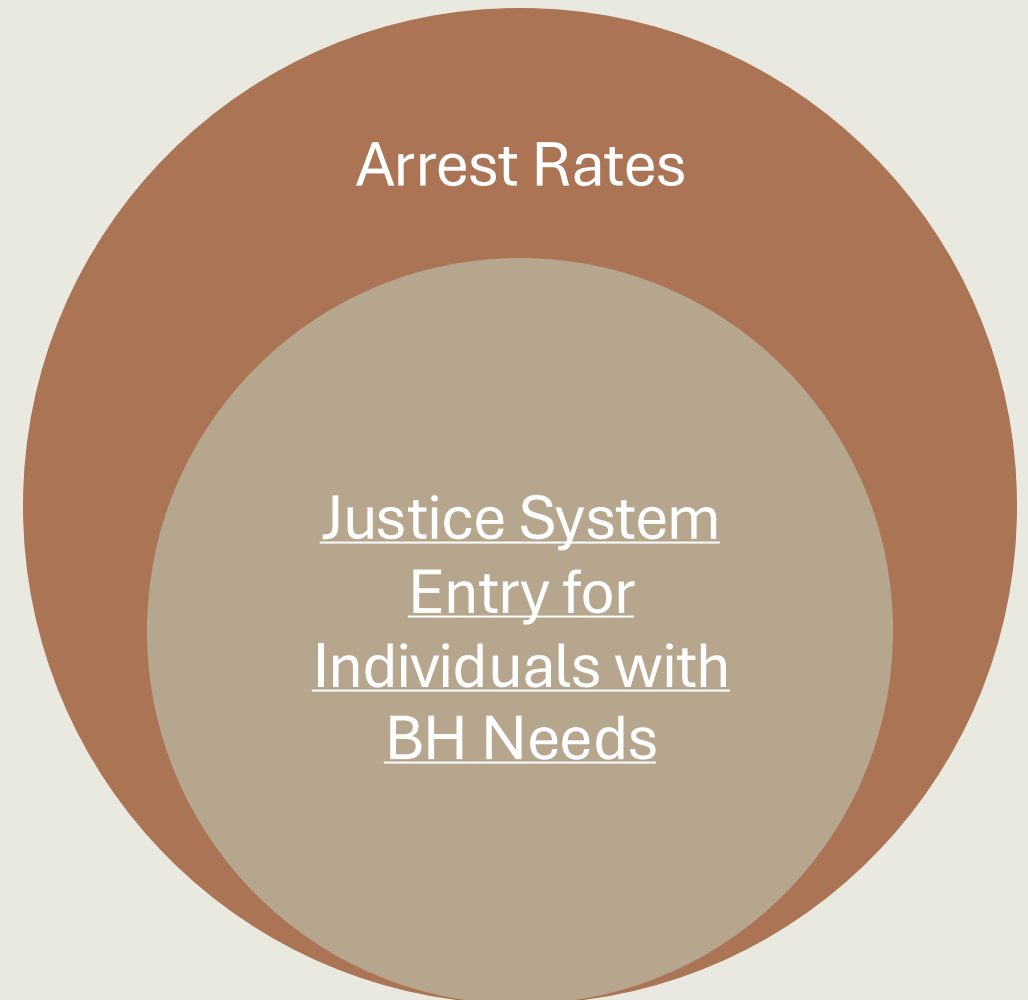
# Arrest Rates in Context

**Many factors influence arrest rates, including:**

- Policing practices
- Criminal justice reforms
- Homelessness and related policy responses
- Drug policy and regulation
- Crisis intervention and outreach program availability

**This measure is one indicator of how a county's justice system is operating.**

However, because it captures data that is broader than the scope of the statewide goal around Justice Involvement, "noise" must be eliminated to isolate trends tied specifically to behavioral health.

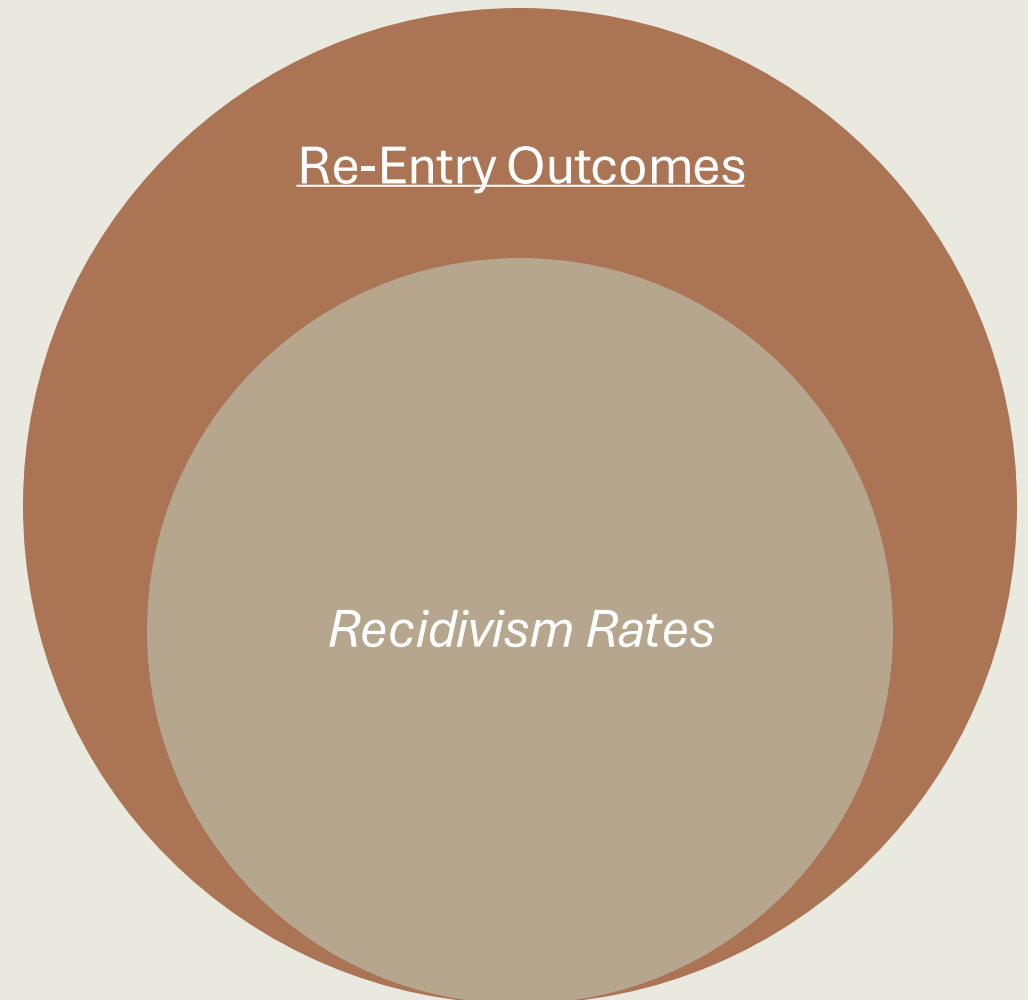


# Recidivism Rates in Context

## Factors influencing recidivism rates include:

- *Policing practices*
- *Criminal justice reforms*
- *Homelessness and related policy responses*
- *Drug policy and regulation*
- *Crisis intervention and outreach program availability*
- Re-entry program availability and effectiveness

Similar to arrest rates

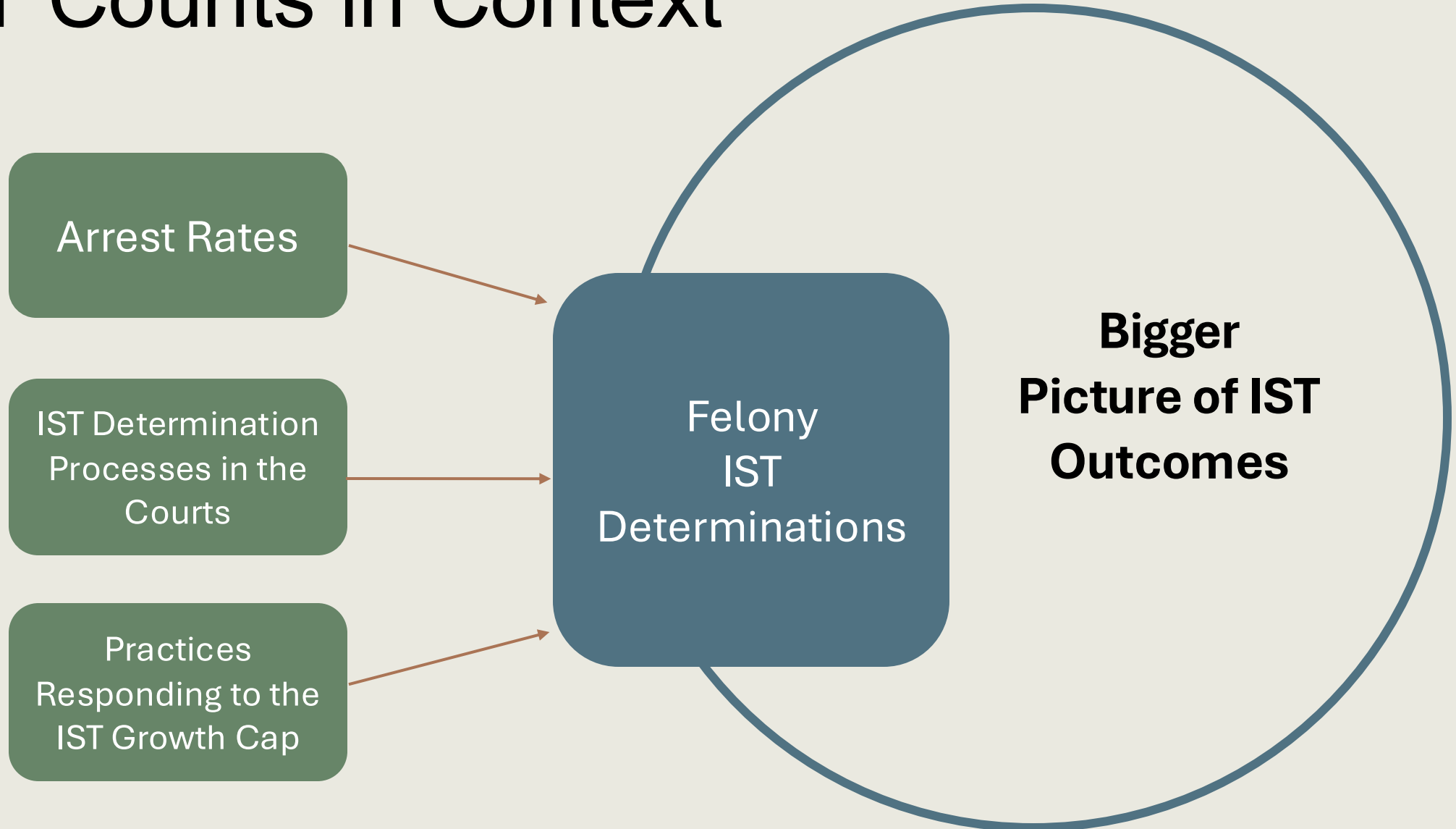


# Recidivism Rates in Context

**Re-entry outcomes** are the bigger picture of the story that recidivism rates begin to tell. After release from prison, are individuals with behavioral health needs...



# IST Counts in Context



# IST Counts in Context

To impact IST rates, we can focus on both preventing arrests in the first place and improving support after someone is determined to be IST.

**Preventing  
Arrest**

**Post-  
Determination**

# IST Counts in Context

## Questions to ask yourself:

### Preventing Arrest

- **Crisis response and outreach:**  
Are our programs successfully intervening *before* the potential arrest of people who would be found IST?
- **Coordination:**  
How are we coordinating with law enforcement to prevent arrest for this population?

### Post-Determination

- **Diversion to services:**  
When individuals found felony IST are ordered to programs like diversion, AOT, CARE Court, or conservatorship, do we have the program capacity to serve them?
- **Competency restoration:**  
How often are people sent to competency restoration programs being successfully restored to competence?
- **Release to county custody:**  
When individuals found IST are released back to county on time served or dismissed charges, how successfully are we transitioning them into services, behavioral health programs, housing, and more?

# Hunches





# Your Integrated Plan Must Include

**Priority Area:** The main focus or theme you're working on to create impact.

**Problem Statement:** A clear, concise explanation of the challenge you're trying to solve.

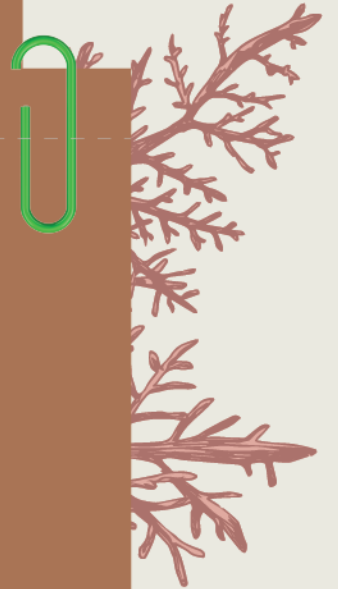
**Goal:** The desired outcome or change you want to achieve.

**Target Populations:** The specific group(s) of people your work is meant to serve or affect.

**Strategies:** The approaches or methods you'll use to reach your goal.

**Key Outcomes:** The measurable results that show progress or success.

*And today we'll show you examples of what this might look like.*

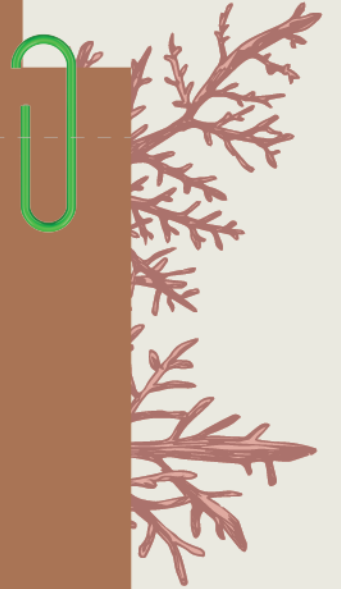


# What are Hunches?

- Hunches are **early theories about what we might do next** based on what we see in the data and sphere of influence.
- Hunches can be framed as “**What if...**” **statements that express** ideas and guide conversation.
- They’re not final answers — they’re **starting points** for dialogue, planning, and collaboration.

Example hunch:

**What if** we partnered with schools and MCPs to expand behavioral health screening and referral programs for youth at risk of arrest?



# County Example: Fresno

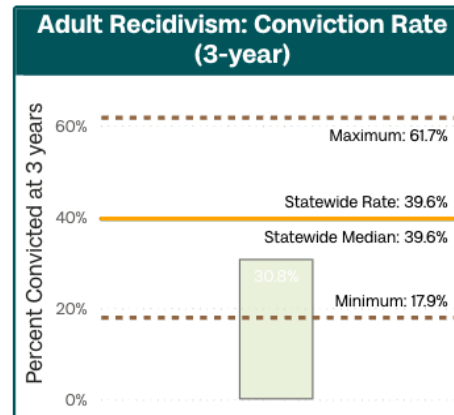
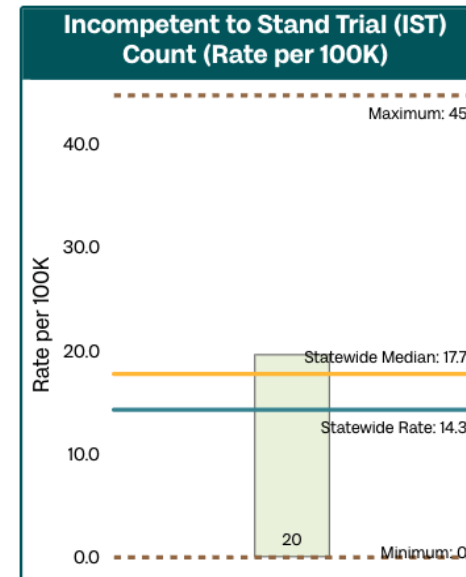
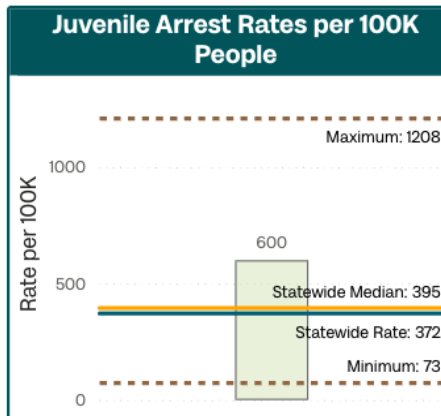
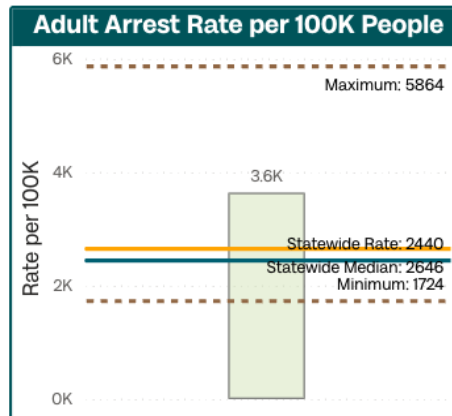
## Fresno County's Justice Involvement Data

This tab provides an overview of each measure per county. County-specific rates are shown on the barplots below with the statewide mean, median, minimum and maximum displayed as horizontal constant lines.

Please select a county:

Fresno

**CalMHSA**  
California Mental Health Services Authority



# Fresno County Overview: Justice Involvement

Measure	State Rate	Fresno County Rate	Equity-Stratified Data
Adult Arrest Rate	2,440	3,637	Black males (11,993), Hispanic males (4,837), Black females (4,262), Black all (8,198), Ages 30-39 (6,063), Ages 20-29 (4,992), Adult males (5,534)
Juvenile Arrest Rate	372	600	Male youth (983)
Adult Recidivism Conviction Rate (3-Year)	39.6%	30.8%	Black (35.4%), Ages 20-24 (41%), Ages 25-29 (39%), Ages 30-34 (34%)
Incompetent to Stand Trial (IST) Counts	14.3	19.7	N/A

# Measuring Equity

**What is the intended impact?** Identify determinants associated with the measure.

**Which populations are most affected?** Compare sub-groups to county average and to each another.

**Why might you be seeing this result?** Examine potential causes of the result you're seeing.

**How do you want to make an impact?** Set specific goals based on inequities identified and locus of control.

**Are you meeting your goals?** Monitor progress and adjust when needed, including discussions and feedback from affected communities.

# Example 1: Fresno's Arrest Rate is High—and Racial and Gender Disparities Persist

**Observation:** Fresno County's adult arrest rate is 3,637 per 100,000—well above the statewide rate (2,440) and median (2,646). Juvenile arrests are also elevated at 600 per 100,000, compared to the state average of 372. When disaggregated, the data shows clear disparities: Black residents—especially men and women—face significantly higher arrest and conviction rates. Young adults (20–39) and Hispanic males are also disproportionately impacted.

## Hunches:

- What if we partnered with schools, probation, and MCPs to expand behavioral health screening, referral, and early intervention programs for youth at risk of arrest?
- What if we offered peer-led engagement and community-based stabilization services for adults with SMI or SUD who frequently encounter law enforcement?
- What if we partnered with trusted CBOs serving Black and Hispanic communities to inform and deliver outreach in ways that build trust and increase engagement?
- What if we worked with justice partners, MCPs, and Path-JI programs to better understand disparities in arrest and recidivism—and co-design more equitable diversion and treatment pathways?

# Example BHSA Integrated Plan: Advancing Equity Through BH and Justice Collaboration

**Problem Statement:** Fresno County's adult and juvenile arrest rates are significantly higher than statewide benchmarks. Black, Hispanic, and young male residents are overrepresented across arrest and recidivism measures.

**Goal:** Reduce arrest and recidivism rates among overrepresented populations by expanding upstream behavioral health supports, leveraging MCP and Path-JI resources, and strengthening partnerships with trusted community organizations.

**Target Populations:** Black, Hispanic, and young adult residents (ages 20–39) with SMI or SUD and youth at risk of justice involvement.

## **Strategies:**

- Partner with schools, probation, and MCPs to expand behavioral health screening and referral for youth at risk of arrest.
- Implement peer-led, community-based stabilization and crisis services for individuals with SMI/SUD.
- Work with trusted community organizations that serve Black and Hispanic residents to co-design culturally responsive outreach and services and expand reach in high-arrest neighborhoods.
- Collaborate with justice partners, MCPs, and Path-JI providers to share and analyze data that identifies racial and gender disparities in arrest and recidivism, and co-design equity-driven solutions.

## **Key Outcomes:**

- Reduced arrest and recidivism rates among target populations
- Increased access to culturally responsive, community-based behavioral health supports
- Stronger alignment between behavioral health, MCPs, Path-JI, and justice system partners

## Example 2: Fresno has Higher than Average IST Rate

**Observation:** Fresno County's rate of individuals found felony incompetent to stand trial (IST) is 19.7 per 100,000—higher than both the statewide rate (14.3) and median (17.7).

### Hunches:

- What if we collaborated with justice system partners to analyze who is being found IST in our county—and what their pathways into the system look like?
- What if we expanded targeted mobile crisis response or community-based services to prevent arrests among individuals at high risk of being found IST?
- What if we used Sequential Intercept Mapping (SIM) with justice, health, and community partners to identify earlier points for behavioral health diversion or support, especially pre-booking or pre-trial?



# Example BHSA Integrated Plan: Reducing IST Through Early BH Intervention

**Problem Statement:** Fresno's felony IST rate (19.7 per 100,000) exceeds both the statewide rate (14.3) and median (17.7).

**Goal:** Reduce IST referrals by expanding early behavioral health interventions and improving coordination with justice partners to identify and support individuals at risk of IST.

**Target Populations:** Adults with serious mental illness at risk of arrest or IST determination.

## **Strategies:**

- Collaborate with justice partners to analyze local IST trends, including who is being found IST and the pathways that lead to these determinations.
- Expand targeted mobile crisis and community-based BH services to reduce arrests among individuals at high risk.
- Conduct a Sequential Intercept Mapping (SIM) process with justice, health, and community partners to identify earlier opportunities for diversion and behavioral health support.

## **Key Outcomes:**

- Reduction in the number of individuals found IST.
- Strengthened cross-system coordination between behavioral health and justice agencies.
- Improved access to community-based crisis and BH services for high-risk individuals.

# Reminder: There are Six Priority Goals and One Additional Goal

Designing strategies that  
address more than one  
goal/measure at once will  
work in your favor!



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# What's Next?

**Justice Involvement Office  
Hours:** Fri 8/15, 12-1 p.m.

Continued discussion on  
Justice Involvement data, dive  
into disparities analysis

**Removal of Children from  
the Home Webinar:** Tues  
8/19, 12-1 p.m.

Questions:  
[managedcare@calmhsa.org](mailto:managedcare@calmhsa.org)







Thank You!